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**BRIDGEWATER TOWN CHARTER
PROPOSED AMENDMENTS IN “CLEAN” VIEW RULES
AND PROCEDURES COMMITTEE**

SEPTEMBER 1, 2017

1 ARTICLE 1-INCORPORATION AND AUTHORITY

2 Definitions

As used in the Charter, the following words shall, unless the context clearly requires otherwise, have the following meanings:

Term	Definition
Administrative code	A written description of the administrative organization of Town offices, departments and multiple member bodies. The administrative code shall state the mode of selection, either appointed or elected, term of office and general powers and duties of each Town office, department and multiple member body consistent with this Charter and applicable state law. The Administrative Code is composed of four parts, the purpose of which is to detail the various responsibilities, authorities, and methods of administering municipal agency services. The parts describe the elective organization, the multiple-member appointive organization, the administrative organization, and the administrative procedures of the Town.
Charter	This Charter and any amendments to it made through any methods provided under Article LXXXIX of the Amendments to the Constitution of the Commonwealth of Massachusetts.
City	The body politic and corporate called the Town of Bridgewater in this Charter.
Department Head	Department Heads shall be defined by ordinance and shall appear in the Administrative Code.
Emergency	A sudden, unexpected, unforeseen happening, occurrence or condition which necessitates immediate action.
Emergency Measure	An emergency is an unexpected and difficult or dangerous situation, especially an accident, which happens suddenly. An emergency measure is the actions required to deal with it.
Ex-Officio	An ex officio member is a member of a body (a board, committee, council, etc.) who is part of it by virtue of holding another office. The term is Latin , meaning literally “from the office,” and the sense intended is “by right of office.”
Experts	A person or persons who has special skill or knowledge in some particular field.
Group Petition	A request signed by at least 150 voters, as certified by the Town Board of Registrars of Voters, or its successor

Individual petition	A petition signed by a voter, as certified by the Town Board of Registrars of Voters, or its successor
Initiative Petition	An initiative petition is a way for citizens to propose binding laws and constitutional amendments for approval by the voters on the statewide ballot. The first step in the process is for ten voters to sign the petition containing the proposed law or constitutional amendment and to file it with the Attorney General's Office.
Majority vote	A majority of those present and voting, provided a quorum is present when a vote is taken, unless a higher number is required by law, this Charter, or by the Town Council's own rules.
Measure	An ordinance, order, resolution or other vote or proceeding adopted, or which may be adopted by the Town Council.
Multiple member body or organization	Any board, commission or committee in the Town.
Order	In a general sense, a mandate or precept; a command or direction authoritatively given.
Ordinance	A law, statute, or regulation enacted by the municipal government.
Quorum	In the absence of any law or rule fixing the quorum, it consists of a majority of those entitled to act.
Referendum Petition	A referendum petition is a way for citizens to seek to repeal a law recently enacted by the Town Council.
Resolution	The official expression of the opinion or will of the body.
Special election	An election for a particular emergency; out of the regular course; as one held to fill a vacancy arising by death of the incumbent of the office.
Supplemental Appropriation	Additional budget authority providing for activities and needs that are too urgent to be delayed until the next regular or periodic appropriation.
Town agency or agency	A board, commission, committee, department or office of Town government, whether elected, appointed or otherwise constituted.

Town officer	An individual who has been elected or appointed to exercise the functions of a Town office for the benefit of the public. Town officers are distinguishable from other employees in that they are required to take an oath of office.
Voters	Registered voters of the Town

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Section 1-1. Incorporation

1 The inhabitants of the Town of Bridgewater, within its territorial limits as now or may hereafter
2 be established by law, shall continue to be a body politic and corporate, known as the “Town of
3 Bridgewater.” The Town of Bridgewater shall constitutionally have a city form of government.
4

5 Section 1-2. Short Title

6
7 This instrument may be cited and shall be known as the Bridgewater Home Rule Charter.
8

9 Section 1-3. Division of Powers

10
11 All legislative powers of the Town shall be exercised by a Town Council. The administration of
12 all Town fiscal, business and municipal affairs shall be vested in the executive branch headed by
13 the Town Manager.
14

15 Section 1-4. Powers of the Town

16
17 The intent and purpose of this Charter is to secure for the voters of the Town of Bridgewater,
18 through the adoption of this Charter, all the powers possible to secure for their government
19 under Article LXXXIX of the Amendments to the Constitution and Laws of the
20 Commonwealth.
21

22 Section 1-5. Interpretation of Powers

23
24 The powers of the Town under the Charter shall be construed and interpreted liberally in favor
25 of the Town, and the specific mention of a particular power is not intended to limit in any way
26 the general powers of the Town as enumerated in Section 1-4.
27

28 Section 1-6. Intergovernmental Relations

29
30 The Town may enter into agreements with any other unit of government to perform jointly or in
31 cooperation, by contract or otherwise, any of its powers or functions.
32

33 Section 1-7. Town Seal and Town Flag

34
35 The Town seal and Town flag in existence at the time this Charter is adopted, unless the Town
36 Council shall adopt another seal or flag, shall continue to be the Town seal and Town flag and
37 shall be kept in the custody of the Town Clerk. Papers or documents issued from any office or
38 board of the Town may be attested by use of the Town seal. The Town flag shall be displayed
39 within the Town Council chambers.
40

41 Section 1-8. Ethical Standards

42
43 Elected and appointed officers and employees of the Town are expected to demonstrate the
44 highest ethical standards, which shall be in compliance with all state and federal laws. Elected
45 and appointed officers and employees are expected to recognize that they act as agents of the
46 public, that they hold offices or positions for the benefit of the public, that the public interest is

1 their primary concern and that they are expected to faithfully discharge the duties of their
2 offices or positions regardless of personal considerations. Elected officers and employees shall
3 not use their official positions to secure or to grant special consideration, treatment, advantage,
4 privilege or exemption to themselves or to any other person beyond that which is available to
5 every other person.
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10 ARTICLE II- LEGISLATIVE BRANCH

11
12 Section 2-1. Composition; Eligibility; Term of Office
13

14 (a) Composition - There shall be a Town Council consisting of nine members which shall
15 exercise the legislative powers of the Town. Seven of these members, to be known as
16 District Councilors, shall be nominated and elected by and from the voters of the seven
17 districts into which the Town is divided, and two of the members, to be known as
18 Councilors-at-Large, shall be nominated and elected by and from the voters at large.
19

20 (b) Eligibility - Any voter shall be eligible to hold the office of Councilor-at-Large. A District
21 Councilor must be a voter and resident of the district in which election is sought. If a District
22 Councilor or a Councilor-at-Large moves out of the Town during the term for which elected,
23 such office shall immediately be deemed vacant and filled in the manner provided in section
24 2-5. If a District Councilor moves from the district from which the Councilor is elected, or is
25 removed by a change in district lines, and more than 14 months remains of the term for
26 which elected, the office shall be deemed vacant and shall be filled in the manner provided
27 in section 2-5. If less than six months of the term remains, the District Councilor who
28 remains a resident of the Town may continue to serve during the term for which elected.
29

30 (c) Term of Office - The term of office of District Councilors and Councilors-at-Large shall be
31 staggered terms of three years each, beginning on the day following the election and
32 continuing until their successors are qualified.
33

34 (d) Prohibitions - (1) No Councilor shall, while a member of the Town Council, hold any other
35 Town office or position. (2) An elected charter commission membership shall not be
36 considered to be a Town office or position. (3) No former Councilor shall hold any
37 compensated appointive Town office or Town employment until one year after the
38 expiration of service on the Town Council. This provision shall not prevent a Town officer
39 or employee who has taken a leave of absence from such duties to serve as a member of the
40 Town Council from returning to such office or employment following service as a member
41 of the Town Council. (4) Any Councilor who has been finally convicted of a criminal
42 offense involving misconduct in any elective or appointive public office, trust or
43 employment at any time held by him/her shall be deemed to have vacated office and shall
44 not be eligible to serve in any other elective or appointive office or position in the Town.
45

46 Section 2-2. General Powers and Duties

1
2 Except as otherwise provided by law or by the Charter, all powers of the Town shall be vested
3 in the Town Council which shall provide for their exercise and for the performance of all duties
4 and obligations imposed on the Town by law.
5

6 Section 2-3. Council President; Election; Eligibility; Term of Office; Powers and Duties
7

8 (a) Election - After the Councilors-elect have been sworn, the Town Council shall be called
9 together by the Town Clerk for the purpose of conducting an election among Town
10 Council members for the office of Town Council President and Vice-President to serve
11 at the pleasure of the Town Council. The President shall preside at all meetings of the
12 Town Council and perform such other functions as may be assigned by the Charter, by
13 ordinance or by vote of the Town Council.
14

15 (b) Term of Office - The term of the Council President shall be for one year beginning on
16 the second Monday following election and continuing until a successor is qualified.
17

18 (c) Powers and Duties - The powers, duties and responsibilities of the Council President
19 shall include, but not be limited to, the following:
20

21 1) The Council President shall preside at all meetings of the Town Council, regulate
22 its proceedings and shall decide all questions of order.
23

24 2) The Council President shall have the same powers to vote upon all measures
25 coming before the Town Council as any other member of the Town Council, but
26 shall have no veto power.
27

28 3) The Council President shall be recognized as the official head of the Town for all
29 ceremonial purposes and the Council President, or his designee, shall represent
30 the Town in its relations with other units of government.
31

32 4) In time of public danger or emergency the Council President may, subject to the
33 review of the action by the Town Council, temporarily exercise the Town
34 Council's supervisory powers over the Town Manager, but such delegation shall
35 not exceed seven days unless the Town Council votes to extend the temporary
36 powers not to exceed another seven days. The Town Council may extend the
37 period of delegation by successive extensions of not more than seven days each.
38

39 5) The Council President in conjunction with the Town Manager shall prepare and
40 deliver a yearly State of the Town message to the Town Council and citizens of
41 the Town on or before March 15th of each year. The message will address the
42 financial state of the Town, strengths of the Town and areas that need attention,
43 as well as potential opportunities for the betterment of the Town. The State of the
44 Town message should also set the agenda and goals for the Town Council and
45 Town Manager for the ensuing year.
46

- 1 6) The Council President shall call no fewer than two meetings, one of which will
2 be the annual state of the town meeting, of the general public each fiscal year for
3 the purpose of obtaining public input to the policies of the Town. The meeting
4 agenda and format shall be determined by the Town Council but shall be
5 designed to obtain public input to the policies of the Town. Members of the
6 public may submit potential items for the agenda of the meetings in accordance
7 with rules adopted by the Town Council. The public shall be given at least 14
8 days' notice of the date and time of such meetings. The notices shall be
9 published in a newspaper of general circulation within the Town, if required by
10 state law, posted on the Town bulletin board, and posted on the Town's official
11 website. The Town Council may provide for additional venues for such postings.
12

13 Section 2-4. Council Vice President
14

15 The Town Council shall elect from among its members a Council Vice-President who shall act
16 as Council President during the absence or disability of the Council President and, if a vacancy
17 occurs, shall become Council President until a successor is qualified at the next regular meeting
18 in accordance with the provisions of Section 2-3.
19

20 The powers of an acting Council President shall be limited to only those powers of the office
21 indispensably essential to the performance of the duties of the office during the period of the
22 temporary absence or disability and no others.
23

24 Section 2-5. Filling of Vacancies
25

- 26 (a) Councilor-at-Large - If a vacancy occurs in the office of Councilor-at-Large during the
27 first 18 months of the term for which a Councilor was elected, the vacancy shall be filled
28 in descending order of votes received by the candidate for the office of Councilor-at-
29 Large at the preceding Town election who received the largest number of votes without
30 being elected, provided such person remains eligible and willing to serve and provided
31 such person received votes at least equal to 30 per cent of the vote total received by the
32 person receiving the largest number of votes for the office of Councilor-at-Large at the
33 election. The Town Clerk shall certify such candidate to the office of Councilor-at-
34 Large to serve for the balance of the then unexpired term.
35

36 If a vacancy occurs in the office of Councilor-at-Large during the last six months of the
37 term for the Councilor-at-Large was elected, the vacancy shall be filled by the person at
38 the most recent annual Town election who received the highest number of votes for the
39 office of Councilor-at-Large and who is not then serving as a member of the Town
40 Council.
41

42 The person shall be certified by the Town Clerk and shall serve for the remaining
43 months of the term which the person was elected.
44

- 45 (b) District Councilor - If a vacancy occurs in the office of District Councilor it shall be
46 filled in the same manner as provided in subsection (a) of section 2-5 for the office of

1 Councilor-at-Large except that the list shall be of the candidates for the office of District
2 Councilor in the district in which the vacancy occurs; provided, however, that if there is
3 no candidate on the list who remains eligible and willing to serve, the next highest
4 ranking candidate from among the candidates for election to the council-at-large who is
5 a resident of the district in which the vacancy exists shall be certified and shall serve
6 until the next regular election provided the candidate remains a resident of the district, is
7 willing to serve as a District Councilor and received votes in the district at least equal to
8 30 per cent of the vote total received by the person receiving the largest number of votes
9 for the office of District Councilor at the election. The Town Clerk shall certify such
10 candidate to the office of District Councilor to serve for the balance of the then
11 unexpired term.
12

13 (c) Filling of Vacancies by Town Council - If a vacancy occurs in the office of Councilor-
14 at-Large or District Councilor and there is no available candidate to fill the vacancy in
15 the manner provided in subsection (a) or (b) of section 2-5, the vacancy shall be filled by
16 the remaining members of the Town Council. To be eligible for election by the Town
17 Council, a person shall be a registered voter of the Town and, in the case of a District
18 Councilor, a resident of such district. Persons elected to fill a vacancy by the Town
19 Council shall serve only until the next regular election, or if so decided, a special
20 election, at which time the vacancy shall be filled by the voters and the person chosen to
21 fill the vacancy shall be sworn and shall serve for the remainder of the unexpired term.
22 Persons serving as Town Councilors under this section shall not be entitled to have the
23 words "candidate for re-election" printed against their names on the election ballot.
24

25 Section 2-6. Exercise of Powers; Quorum; Rules of Procedure
26

27 (a) Exercise of Powers - Except as otherwise provided by any general or special law or the
28 Charter, the legislative powers of the Town Council may be exercised in a manner
29 determined by it.
30

31 (b) Quorum - The presence of five members shall constitute a quorum for the transaction of
32 business. Except as otherwise provided by law or this Charter, the affirmative vote of five
33 members shall be required to adopt any ordinance or appropriation order.
34

35 (c) Rules of Procedure - The Town Council shall from time to time establish written rules for its
36 proceedings. The rules shall be available for public inspection at the office of the Town
37 Clerk.
38

39 1) Regular meetings of the Town Council shall be held at a time and place fixed by
40 ordinance but shall be at least monthly.

41 2) Special meetings may be held on the call of the president of the Town Council, or on
42 the call of three or more members, by written notice delivered to each member of the
43 Town Council by the Town Clerk at least 48 hours before the time set.

44 3) Except as otherwise authorized by a general or special law all sessions of the Town
45 Council shall be open to the public.

- 1 4) Every matter coming before the Town Council for action shall be put to a vote, the
2 result of which shall be duly recorded.
- 3 5) All Town Council votes on ordinances, appropriation orders or loan authorizations
4 shall be taken by roll call vote, and shall be duly recorded by the clerk of the council.
- 5 6) A full, accurate, and up-to-date record of the proceedings of the Town Council shall
6 be kept and shall be open to inspection by the public.
- 7 7) All meetings of the Town Council shall provide for a period of public comment.
8 Regular meetings of the Town Council shall provide for a period of public comment,
9 provided however, that the Town Council may promulgate rules that regulate such
10 period of public comment as deemed appropriate.
- 11 8) Any Council Member may, from time to time, submit to the Town Council proposed
12 Town policies, goals and other objectives for its consideration.
- 13 9) The Town Council may amend, modify or reject any proposal submitted by the
14 Council President before adopting the same in its final form.
- 15 10) Nothing in this subsection shall preclude any member of the Town Council from
16 recommending Town policies, goals and other objectives to the Town Council.
- 17 11) The Town Council shall be responsible for ensuring that the Charter, the laws, the
18 ordinances and other plans, policies and orders for the government of the Town are
19 properly implemented and enforced.
- 20 12) The Town Council shall not direct or request the appointment or employment of any
21 person, or the removal of any person, or in any manner attempt to participate in the
22 appointment or removal of a person in the administrative service of the Town for
23 which the Town Manager is responsible.
- 24 13) The Town Council shall deal with the officers and employees serving under the
25 Town Manager solely through the Town Manager and the Council President shall
26 not give any orders or directions to any such officer or employee, either publicly or
27 privately.
- 28 14) The Town Council shall perform such other duties consistent with the office as may
29 be provided by charter or by ordinance.

30
31 Section 2-7. Measures; Emergency Measures; Charter Objection

- 32
- 33 (a) Measures - No measure shall be passed finally on the date on which it is introduced, except
34 in the case of an emergency. Except as required by Massachusetts General Law, measures
35 passed by the Town Council shall become effective 72 hours after final passage. No
36 ordinance shall be amended or repealed except by another ordinance adopted in accordance
37 with the Charter or as provided in the initiative and referendum procedures.
- 38
- 39 (b) Emergency Measures - An emergency measure shall be introduced in the form and manner
40 prescribed for measures generally except that it shall be plainly designated as an emergency
41 measure and shall contain statements after the enacting clause declaring that an emergency
42 exists and describing its scope and nature in clear and specific terms.
- 43

44 A preamble which declares and defines the emergency shall be separately voted on and shall
45 require the affirmative vote of two-thirds of the Town Council.

1 An emergency measure may be passed with or without amendment or rejected at the
2 meeting at which it is introduced.

3
4 No measure making a grant, renewal or extension, whatever its kind or nature, or a franchise
5 or special privilege shall be passed as an emergency measure, and except as provided by any
6 general or special law, no such grant, renewal or extension shall be made otherwise than by
7 ordinance.

8
9 After its adoption, an emergency measure shall be published as prescribed for other adopted
10 measures. An emergency measure shall become effective upon adoption or at such later time
11 as it may specify.

12
13 (c) Charter Objection –

14
15 (1) On the first occasion that the question on adoption of a measure is put to the Town
16 Council, if a single member objects to the taking of the vote, the vote shall be postponed
17 until the next meeting of the Town Council whether regular or special. If two members
18 shall object, such postponement shall be until the next regular meeting; provided,
19 however, that for a postponement of an emergency measure at least four members, in all,
20 must object, and the postponement shall be until the next regular meeting.

21 (2) This procedure shall not be used more than once for any matter bearing a single docket
22 number notwithstanding any amendment to the original matter.

23 (3) A charter objection shall have privilege over all motions but must be raised prior to or at
24 the call for a vote by the presiding officer and all debate shall cease.

25 (4) Before taking a vote on any measure the Council President or Councilor acting as the
26 presiding officer shall ask if there is a charter objection to the measure.

27
28 Section 2-8. Council Staff

29
30 The Town Council may employ such staff and experts as are necessary to conduct the business
31 of the Town Council. The Town Council shall set the salaries of such staff.

32
33 The Town Council shall appoint an officer of the Town who shall have the title of Council
34 Clerk. The Council Clerk shall give notice of Town Council meetings to its members and the
35 public, keep the journal of its proceedings and perform such other duties as are assigned by this
36 Charter, by the Town Council or by general or special law.

37
38 Section 2-9. Publication Requirements

39
40 Every proposed ordinance or loan order, except emergency measures as hereinbefore defined
41 and revenue loan orders, shall be published in accordance with the requirements of
42 Massachusetts General Laws, posted on the Town's official website, and posted in any
43 additional manner that may be provided by ordinance.

44
45 Section 2-10. Delegation of Powers

1 The Town Council may delegate to one or more Town agencies, the powers vested in the Town
2 Council by general or special law to grant and issue licenses and permits and may regulate the
3 granting and issuing of licenses and permits by any such town agency, and may in its discretion,
4 rescind any such delegation without prejudice to any prior action which has been taken.
5

6 Section 2-11. Inquiries and Investigations

7 The Town Council may require any town officer or member of a board or commission to appear
8 before it and give such information as it may require in relation to an office held by such person,
9 its function and performance. The Town Council shall give at least 48 hours written notice of
10 the general scope of the inquiry to any person it requires to appear before it under this section.
11 The Town Council may make investigation into the affairs of the town and into the conduct of
12 any town agency, and for this purpose may subpoena witnesses, administer oaths and require the
13 production of evidence. The Town Council shall adopt rules of procedure to conduct the
14 investigations.
15

16
17 Section 2-12. Compensation; Expenses

- 18
19 (a) Salary - Each Town Councilor shall receive a stipend of \$3,000, but shall not be eligible for
20 any other town provided benefits or pension. This provision shall not take effect until three
21 years has elapsed from the date of adoption. (see, MGL c.268A, section 19)
22 (b) Expenses - Subject to appropriation, the Town Council members shall be entitled to
23 reimbursement of their actual and necessary expenses incurred in the performance of their
24 duties.
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39 ARTICLE III- ELECTED OFFICIALS

40
41 Section 3-1. General Provisions

42
43 The offices to be filled by ballot of the voters of the entire town shall be Town Council, regional
44 School Committee, a Board of Library Trustees and members of regional authorities or districts
45 as may be established by general or special law, intergovernmental agreement or otherwise. All

1 other offices, boards, committees and agencies shall be appointed by the Town Manager as
2 defined in section 4-3 and as detailed in the administrative code.

3
4 Any voter shall be eligible to hold any elective town office, except as noted in Section 2-1(d).

5
6 The regular town election of town officers shall be held annually on the Saturday preceding the
7 last Monday in April.

8
9 Notwithstanding their election by the voters, the town officers named in this section shall be
10 subject to the call of the Town Council or the Town Manager, at all reasonable times, for
11 consultation, conference and discussion on any matter relating to their respective offices.

12
13 Section 3-2. Library Trustees

14
15 (a) Composition, Election - There shall be a Board of Library Trustees composed of nine
16 members, all elected by and from the voters at large.

17
18 (b) Term of Office - The terms of Library Trustee members shall be staggered terms of three
19 years each, beginning on the day following the election and continuing until a successor is
20 qualified.

21
22 (c) Powers and Duties - The Library Trustees shall ensure that members of the Bridgewater
23 community have the right and means to free and open access to information and ideas. The
24 library protects intellectual freedom, promotes literacy and encourages life-long learning.

25
26 (d) Filling of Vacancies - If a vacancy occurs in the membership of the Library Trustees
27 whether by failure to elect or otherwise, the Library Trustees have 30 days from the date the
28 vacancy is declared to exist by the Town Clerk under section 109 of chapter 41 of the
29 General Laws, to act to appoint a person to fill the vacancy. The appointments will be
30 approved by the Town Council. If the vacancy is not filled within 30 days after the vacancy
31 is declared to exist the appointment will defer to the Town Council. The appointee will serve
32 for the balance of the unexpired term. A person so chosen shall be sworn and commence to
33 serve forthwith. Library Trustees or Town Council shall give consideration to whichever of
34 the defeated candidates for the seat in which the vacancy is declared to exist received the
35 highest number of votes at the last regular town election immediately preceding the date the
36 vacancy is declared to exist.

37
38 Section 3.3. Elected Official Recall Provision

39
40 (a) Any holder of an elective office in the Town of Bridgewater may be recalled and removed
41 therefrom by the qualified voters of said town as herein provided.

42
43 (b) One hundred or more of a district's registered voters, or in the case of an at large official,
44 one hundred or more registered voters, may file with the Town Clerk an affidavit containing
45 the name of the officer and the office held whose recall is sought and a statement of the
46 grounds upon which the petition is based. Said Town Clerk and the Board of Registrars

1 shall, within five days, certify thereon the number of signatures which are names of
2 registered voters of the town. The Town Clerk shall upon certification deliver to said voters
3 making the affidavit copies of petition blanks demanding such recall, copies of which shall
4 be kept available. The blanks shall be issued by the Town Clerk with said Clerk's signature
5 and official seal attached thereto. They shall be dated, shall be addressed to the Town
6 Council, and shall contain the names of all persons to whom they are issued, the name of the
7 person whose recall is sought, the office held by the person named, the grounds of recall as
8 stated in the affidavit, and shall demand the election of a successor to said office. A copy of
9 the petition shall be entered in a record book to be kept in the office of the Town Clerk. The
10 recall petition shall be returned and filed with the Town Clerk within twenty-one days after
11 the certification of the affidavit, and shall have been signed by no less than at least ten
12 percent (10%) of the registered voters of the district or the town, as the case may be, based
13 on the last town election, who shall add to their signatures the street and number if any, of
14 their residences. The Town Clerk shall within twenty-four hours of receipt of the petition,
15 submit the petition to the Board of Registrars of voters in the town, and the Registrars shall
16 within fourteen days certify thereon the number of signatures which are names of registered
17 voters of the Town.

18
19 (c) If the petition shall be found and certified by the Town Clerk and the Board of Registrars to
20 be sufficient. the Town Clerk shall submit the same with the Town Clerk's certification to
21 the Town Council without delay, and said Council shall within seven days give written
22 notice of the receipt of the certificate to the officer sought to be recalled and shall, if the
23 officer does not resign within five days thereafter, order an election to be held on a date
24 fixed by them not less than sixty nor more than ninety days after the date of the Town
25 Clerk's certification that a sufficient petition has been filed; provided, however, if any other
26 town election is to occur within one hundred days after certification, the Town Council shall
27 postpone the holding of the recall election to the date of such other election. If a vacancy
28 occurs in said office after a recall election has been ordered, the election shall nevertheless
29 proceed as specified in the section provided.

30
31 (d) An officer sought to be removed may be a candidate to succeed him or herself and, unless
32 the officer requests otherwise in writing, the Town Clerk shall place his name on the ballot
33 without nomination. The nomination of other candidates, the publication of the warrant for
34 the recall election, and the conduct of the same, shall all be in accordance with the
35 provisions of law relating to elections, unless otherwise provided in this act.

36
37 (e) The incumbent shall continue to perform the duties of office until the recall election. If then
38 re-elected, he shall continue in office for the remainder of the unexpired term, subject to
39 recall as before, except as provided in this section. If the majority of the votes cast upon the
40 question of recall is in the affirmative, the candidate receiving the highest number of votes
41 shall be declared elected. If not re-elected in the recall election, the officer shall be deemed
42 removed upon the qualification of his successor, who shall hold office during the unexpired
43 term. If the successor fails to qualify within five days after receiving notification of his
44 election, the incumbent shall be deemed removed and the office vacant.

45

- 1 (f) Ballots used in a recall election shall submit the following proposition in the order indicated:
2 FOR the recall of (name of officer) (office held) or AGAINST the recall of (name of officer)
3 (office held). Immediately at the right of each proposition there shall be an oval in which the
4 voter, by filling in the oval, may vote for either of said propositions. Under the proposition
5 shall appear the word "Candidates", the direction "Vote for One", and beneath this the
6 names of candidates nominated as hereinbefore provided. In the case of machine voting or
7 punch card balloting, or other forms of balloting provision shall be made to allow the same
8 intent of the voter. If a majority of the votes cast upon the question of recall is in the
9 affirmative, the candidate receiving the highest number of votes shall be declared elected. If
10 a majority of votes on the question is in the negative, the ballots for candidates need not be
11 counted.
12
- 13 (g) No recall petition shall be filed against an officer within six months after taking office, or in
14 the case of an officer subjected to a recall election and not removed thereby, until at least six
15 months after that election.
16
- 17 (h) No person who has been recalled from an office or who has resigned from office while
18 recall proceedings were pending against him, shall be appointed to any town office within
19 two years after such removal by recall or resignation.
20
21

22 ARTICLE III-A – TOWN CLERK

23 Section 3-A. Appointment, Term of Office, Powers and Duties

- 24 (a) Appointment – A town clerk shall be appointed by the Town Council.
25
26 (b) Term of Office – The term of office for a town clerk shall be for 3 years beginning on the
27 second Monday following appointment and continuing until a successor is qualified.
28
29 (c) Powers and Duties – The town clerk shall: (1) be the keeper of vital statistics of the town;
30 (2) be the custodian of the town seal and all records of the town; (3) administer the oath of
31 office to all town officers; (4) issue licenses and permits as may be provided by law and (5)
32 be responsible for the conduct of elections and all matters relating thereto.
33

34 The town clerk shall have the powers and duties provided under any general or special law, the
35 charter, ordinance or other town council vote.
36
37
38

39 ARTICLE IV- TOWN MANAGER

40 Section 4-1. Appointment, Qualifications, Term of Office

41 The Town Council shall appoint by a majority vote of the full Town Council, a Town Manager.
42
43 The Town Manager shall be a person of proven administrative ability, especially qualified by
44 education and training with prior experience as a city or town manager or an assistant city or
45 town manager or the equivalent public or private sector level experience. The Town Council
46

1 may from time to time establish additional qualifications as deemed necessary and appropriate.
2 The Town Manager shall devote full-time to the duties of the office and shall not hold any other
3 elective or appointive office in the town, nor shall the Town Manager engage in other business
4 unless such business is approved in advance by a majority vote in public session of the Town
5 Council. The Town Manager need not be a resident of the town, but must be a United States
6 citizen.

7
8 Section 4-2. Administrative Powers and Duties
9

10 (A) The Town Manager shall be the chief administrative officer of the town and shall be
11 responsible to the Town Council for the proper operation of town affairs for which the Town
12 Manager is given responsibility under this Charter. The powers, duties and responsibilities
13 of the Town Manager shall apply to all municipal departments excluding the regional school
14 districts, and shall include, but shall not be limited to, the following:
15

- 16 1) to supervise, direct and be responsible for the efficient administration of all officers
17 appointed by the Town Manager and their respective departments and of all functions for
18 which the Town Manager is given responsibility under this Charter, by ordinance or by vote
19 of the Town Council;
20
- 21 2) to administer either directly or through a person supervised by the Town Manager, in
22 accordance with this Charter, all provisions of any general or special law applicable to the
23 town, all ordinances and all regulations established by the Town Council;
24
- 25 3) to coordinate all activities of town departments or appointed boards, committees or
26 agencies;
27
- 28 4) to provide consultative services to elected boards, committees or agencies;
29
- 30 5) to attend all regular and special meetings of the Town Council, unless excused, and answer
31 all questions addressed to the Town Manager which are related to matters under the general
32 supervision of the Town Manager;
33
- 34 6) to have the right to take part in discussions of the Town Council, but not vote;
35
- 36 7) to keep the Town Council fully informed as to the needs of the town, and to recommend to
37 the Town Council for adoption, such measures requiring action by them as the Town
38 Manager deems necessary or expedient;
39
- 40 8) to make recommendations to the Town Council concerning the affairs of the town and
41 facilitate the work of the Town Council in developing policy;
42
- 43 9) to ensure that complete and full records of the financial and administrative activity of the
44 town are maintained and to render reports to the Town Council and finance committee as
45 may be required;
46

- 1 10) to be responsible for the rental, use, maintenance and repair of all town facilities;
2
- 3 11) to be responsible for the purchase of all supplies, materials and equipment and approve the
4 award of all contracts;
5
- 6 12) to develop and maintain a full and complete inventory of all town-owned real and personal
7 property;
8
- 9 13) to administer personnel policies, practices or rules and regulations, any compensation plan
10 and related matters for all town employees and to administer all collective bargaining
11 agreements entered into by the town;
12
- 13 14) to fix the compensation of all town employees and officers appointed by the Town Manager
14 within the limits established by appropriation and applicable compensation plan;
15
- 16 15) to be responsible for the negotiation of all contracts with town employees over wages, and
17 other terms and conditions of employment. The Town Manager may employ special counsel
18 to assist in the performance of these duties. Insofar as they require appropriations, contracts
19 shall be subject to the approval of the Town Council.
20
- 21 16) to prepare and submit an annual operating budget, capital improvement program and a long
22 term financial forecast as provided in Article VI;
23
- 24 17) to ensure that the Council President is kept fully informed of and fully involved in the
25 town's emergency preparedness planning and preparation;
26
- 27 18) to keep the Town Council fully informed as to the financial condition of the town and to
28 make recommendations to the Town Council as the Town Manager determines necessary or
29 expedient;
30
- 31 19) to assist the Town Council to develop long-term goals for the town and strategies to
32 implement these goals;
33
- 34 20) to investigate or inquire into the affairs of any town department, agency or office;
35
- 36 21) to delegate, authorize or direct a subordinate or employee of the town to exercise any power,
37 duty or responsibility which the office of Town Manager may exercise; provided, however,
38 that all acts that are performed under the delegation shall be considered to be the acts of the
39 Town Manager;
40
- 41 22) to perform such other duties as necessary or as may be assigned by this Charter, by
42 ordinance or by vote of the Town Council;
43
- 44 23) to provide staff support services for the Council President and Town Council members;
45

1 24) to serve as the town's liaison to any regional entity of which the town is a member and to
2 explore opportunities for intergovernmental cooperation;

3
4 25) to promote partnerships among Town Council, staff, citizens and businesses in developing
5 public policy and building a sense of community; and
6

7 26) to hold regular informational sessions with departments and community-based
8 organizations.
9

10 (B) With the consent of Town Council, the Town Manager may serve as the head of one or more
11 departments, offices or agencies or may appoint one person as the head of two or more of
12 them.
13

14 Section 4-3. Powers of Appointment 15

16 (a) Department Heads - Except as otherwise provided by this Charter, the Town Manager shall
17 appoint, based upon merit and fitness alone, all department heads. All appointments of
18 department heads, as defined within the administrative code, shall be subject to the
19 ratification of the Town Council. The Town Manager shall also appoint officers,
20 subordinates and employees for whom no other method of selection is provided in this
21 Charter; provided, however, that the Town Manager shall not appoint employees of the
22 regional school district and persons serving under officers elected directly by the voters of
23 Bridgewater. In accordance with the procedures set forth in section 5-2, the Town Manager
24 may be required to consult with or engage in a joint recruitment and selection process with
25 multiple member bodies, before the appointment of department heads or employees who
26 perform tasks under the jurisdiction of the multiple member bodies.
27

28 (b) Boards, Committees, and Agencies - Except as otherwise provided by this Charter, the
29 Town Manager shall appoint all boards, committees and agencies. Members of all appointed
30 boards and committees shall be residents of the town. All appointments of boards,
31 committees and agencies, as defined within the administrative code, shall be subject to the
32 ratification of the Town Council. The Town Manager shall form a citizen's advisory
33 committee to help in evaluating and selecting those individuals for appointment. The
34 number and terms of office of the committee shall be established by ordinance.
35

36 Section 4-4. Powers of Suspension, Removal 37

38 The Town Manager shall have the authority to suspend or remove department heads and
39 appointive administrative officers provided for by or under this Charter, except as otherwise
40 provided by-law, collective bargaining agreements, this Charter or personnel rules adopted
41 pursuant to this Charter. The Town Manager may authorize an administrative officer subject to
42 the manager's direction and supervision to exercise these powers with respect to subordinates in
43 that officer's department, office or agency.
44

45 Section 4-5. Compensation 46

1 The Town Manager shall receive such compensation for services as the Town Council shall
2 determine, but such compensation shall be within the limits of available appropriations.

3
4 Section 4-6. Vacancy in Office

5
6 A vacancy in the office of Town Manager shall be filled as soon as possible by the Town
7 Council. Pending appointment of the Town Manager or the filling of any vacancy, the Town
8 Council shall forthwith appoint some other qualified person to perform the duties of the Town
9 Manager. The appointment of the acting Town Manager shall be for a term not to exceed three
10 months; provided, however, that a renewal, not to exceed an additional three months may be
11 provided.

12
13 Section 4-7. Temporary Absence

14
15 The Town Manager shall designate by letter filed with the Town Council and Town Clerk, a
16 qualified officer of the Town to perform the duties of the Town Manager during a temporary
17 absence or disability. The Town Council may not revoke such designation until at least 14 days
18 have elapsed whereupon it may appoint such other person to perform the duties of the Town
19 Manager. In the event of failure of the Town Manager to make such designation or if the person
20 so designated is for any reason unable to serve, or is deemed not qualified by the Town Council,
21 the Town Council may designate some other qualified person to perform the duties of the Town
22 Manager until the Town Manager returns.

23
24 Section 4-8. Removal of Town Manager

25
26 The Town Council, by affirmative vote of a majority of the full Town Council, may vote to
27 terminate, remove or suspend the Town Manager from office in accordance with the following
28 procedure:

- 29 (1) Before removal or termination the Town Council shall adopt a preliminary resolution of
30 removal by the affirmative vote of a majority of the full Town Council. The preliminary
31 resolution may suspend the Town Manager for a period not to exceed 30 days. A copy of
32 the resolution shall be delivered to the Town Manager forthwith. If so requested by the
33 Town Manager, the Town Council shall provide a written statement setting forth the
34 reasons for the removal or termination.
- 35 (2) Within five days after the receipt of the preliminary resolution, the Town Manager may
36 request a public hearing by filing a written request for such hearing with the Town
37 Council. If such a hearing is requested, the hearing shall be held at a meeting of the
38 Town Council not later than 20 days from the date of request. At such hearing the Town
39 Manager shall be entitled to address the Town Council and make comments related to
40 the preliminary resolution.
- 41 (3) If a public hearing has not been requested by the Town Manager, the Town Council may
42 adopt a final resolution of removal, which may be effective immediately, by the
43 affirmative vote of a majority of the full Town Council at any time after 10 days
44 following the date of delivery of a copy of the preliminary resolution to the Town
45 Manager.

- 1 (4) If the Town Manager requests a public hearing, the Town Council may, at the
2 conclusion of the hearing or within five days of the conclusion of the hearing, adopt a
3 final resolution of removal by an affirmative vote of majority of the full Town Council.
4 (5) The Town Council may suspend by an affirmative vote of the majority of the full Town
5 Council, the Town Manager pending and during any public hearing as requested by the
6 Town Manager.
7 (6) The Town Manager shall continue to receive a salary until the final date of removal
8 becomes effective unless provided otherwise.
9 (7) The action of the Town Council in terminating, removing or suspending the Town
10 Manager shall be final.

11
12 Section 4-9. Annual Review of the Town Manager
13

14 Annually, the Council President shall cause the Town Council to prepare and deliver to the
15 Town Manager a written evaluation of the Town Manager's performance. The evaluation shall
16 be conducted in accordance with any applicable general or special law.
17
18
19
20

21 ARTICLE V- ADMINISTRATIVE ORGANIZATION
22

23 Section 5-1. Organization of Town Agencies; Adoption of Administrative Code
24

25 The organization of the Town into operating agencies for the provision of services and the
26 administration of government may, under charter powers granted in section 20 of chapter 43B
27 of the General Laws, be accomplished through either of two methods provided in this section.
28 For the convenience of the public, the administrative code and any amendments thereto shall be
29 printed as an appendix to, but not an integral part, of the ordinances of the Town.
30

- 31 (a) Ordinance - Subject only to the express prohibitions in any general or special law or the
32 provisions of this Charter, the Town Council may by ordinance, reorganize, consolidate,
33 create, merge, divide or abolish any Town agency, in whole or in part, establish such new
34 Town agencies as it deems necessary or advisable, determine the manner of selection, the
35 term of office and prescribe the functions of all such agencies.
36
37 (b) Executive Reorganizations - The Town Manager may from time to time prepare and submit
38 to the Town Council a plan of organization or reorganization which establishes operating
39 divisions for the orderly, efficient or convenient conduct of business of the Town.
40

- 41 (1) Whenever the Town Manager prepares such plan, the Town Manager shall hold one
42 or more public hearings on the proposal giving notice by publication in a local
43 newspaper, if required by state law, or on the Town's official website, which notice
44 shall describe the scope of the proposal and the time and place at which the public
45 hearing will be held, not less than seven nor more than 14 days following the date of
46 the publication.

- 1 (2) Following the public hearing, the proposal, which may be amended by the Town
2 Manager subsequent to the public hearing, shall be submitted to the Town Council.
3 (3) An organization or reorganization plan shall become effective at the expiration of the
4 60 days following the date of submission of the proposal to the Town Council unless
5 the Town Council shall, by a majority vote, vote to disapprove the plan.
6 (4) The Town Council may vote only to approve or disapprove the plan and no vote to
7 amend or alter it shall be deemed in order.
8 (5) The Town Manager may propose reorganization plans and subject only to express
9 prohibitions of any general or special or this Charter, reorganize, consolidate or
10 abolish in whole or in part Town agencies or establish such new Town agencies as is
11 deemed necessary to the same extent as is provided in subsection (1) of section 5-1,
12 for ordinances; and for such purpose may transfer the duties and powers and so far as
13 is consistent with the use for which the funds were voted by the Town Council,
14 transfer the appropriation of one Town agency to another.
15 (6) Whenever a reorganization proposal becomes effective, whether under the provisions
16 of subsection (a) or (b), no proposal to again reorganize which deals with
17 substantially the same subject matter shall be acted upon within 18 months following
18 the first reorganization, except on the petition of the Town Manager.
19

20 Section 5-2. Personnel Administration
21

22 The Town Manager shall adopt rules and regulations establishing a personnel system. The
23 personnel system shall make use of modern concepts of personnel management and may
24 include, but not be limited to, the following elements:
25

- 26 1) a method of administration;
27
28 2) personnel policies indicating the rights, obligations and benefits of employees;
29
30 3) a classification plan;
31
32 4) a compensation plan;
33
34 5) a method of recruiting and selecting employees based upon merit principles;
35
36 6) a centralized record keeping system;
37
38 7) a merit based performance evaluation system;
39
40 8) disciplinary procedures; and
41
42 9) other elements that are determined necessary.
43

44 All Town agencies and positions shall be subject to the rules and regulations adopted under this
45 section; provided, however, that this shall not include employees of the regional school
46 departments.

1
2 Department heads shall have the authority to appoint, suspend and remove based upon merit and
3 fitness alone all department subordinates and employees, except as otherwise provided by law,
4 collective bargaining agreements, this Charter or personnel rules adopted under this Charter.
5 Employees of the regional school departments and persons serving under officers elected
6 directly by the voters of the Town are excluded.

7
8 Section 5-3. Town Attorney

9
10 (a) Appointment - There shall be a legal officer of the Town appointed by the Town Manager
11 subject to confirmation by the Town Council.

12
13 (b) Role - The legal officer shall serve as chief legal advisor to the Town Council, the Town
14 Manager and all Town departments, offices and agencies, shall represent the Town in all
15 legal proceedings and shall perform other duties prescribed by any general or special law, by
16 this Charter or by ordinance.

17
18
19
20
21 ARTICLE VI- FINANCIAL MANAGEMENT

22
23 Section 6-1. Annual Budget Policy

24
25 The Council President shall call a joint meeting of the Town Council, the Regional School
26 Committee chairman, or his designee, the Finance Committee, the Town Manager and any other
27 committee established for the budget process, before the commencement of the budget process
28 to review the financial condition of the Town, revenue and expenditure forecasts and other
29 relevant information in order to develop a coordinated budget.

30
31 The fiscal year of the Town shall begin annually on the first day of July and end on the last day
32 of June.

33
34 Section 6-2. Submission of Budget; Budget Message

35 Not later than February 1st of each year, the Town Manager shall submit to the Town Council a
36 preliminary budget for the ensuing fiscal year and an accompanying message

37
38 Within the period prescribed by any general or special law, but no later than April 1, the Town
39 Manager shall file with the Town Council Clerk a proposed operating budget and budget
40 message for all Town agencies and regional school districts. The budget message submitted by
41 the Town Manager shall explain the budget in fiscal terms and in terms of work programs for all
42 Town agencies. It shall outline the proposed fiscal policies of the Town for the ensuing fiscal
43 year and shall describe important features of the proposed budget and indicate any major
44 variations from the current budget, fiscal policies, expenditures and revenues together with
45 reasons for such change. The proposed budget shall provide a complete fiscal plan of all Town
46 funds and activities and shall be in the form the Town Manager deems desirable.

1
2
3 The Town Manager may request a time extension. The extension may be granted at the
4 discretion of the Town Council, but must provide for a reasonable and timely review of the
5 proposed budget.
6

7 (a) Budget - The budget shall provide a complete financial plan of all Town funds and activities
8 for the ensuing fiscal year and, except as required by-law or this Charter, shall be in the
9 form as the Town Manager deems desirable or the Town Council may require for effective
10 management and an understanding of the relationship between the budget and the Town's
11 strategic goals. The budget shall be realistic and based on a forecast of those scenarios most
12 likely to occur in the coming year. The budget shall begin with a clear general summary of
13 its contents, shall show in detail all estimated income, indicating the proposed property tax
14 levy and all proposed expenditures, including debt service, for the ensuing fiscal year and
15 shall show comparative figures for actual and estimated income and expenditures of the
16 current fiscal year and actual income and expenditures of the preceding fiscal year. It shall
17 indicate in separate sections:
18

- 19 1) The proposed goals and expenditures for current operations during the ensuing fiscal
20 year, detailed for each fund by department or by other organization unit, and program,
21 purpose or activity, method of financing such expenditures and methods to measure
22 outcomes and performance related to the goals;
23
- 24 2) Proposed longer-term goals and capital expenditures during the ensuing fiscal year,
25 detailed for each fund by department or by other organization unit when practical, the
26 proposed method of financing each such capital expenditure and methods to measure
27 outcomes and performance related to the goals; and
28
- 29 3) The proposed goals, anticipated income and expense, profit and loss for the ensuing year
30 for each utility or other enterprise fund or internal service fund operated by the Town
31 and methods to measure outcomes and performance related to the goals; provided,
32 however, that for any fund, the total of proposed expenditures shall not exceed the total
33 of estimated income plus carried forward fund balance exclusive of reserves.
34

35 (b) Budget Message - The Town Manager's message shall explain the budget both in fiscal
36 terms and in terms of the work programs, linking those programs to organizational goals and
37 community priorities. It shall outline the proposed financial policies of the Town for the
38 ensuing fiscal year and the impact of those policies on future years. It shall describe the
39 important features of the budget, indicate any major changes from the current year in
40 financial policies, expenditures and revenues together with the reasons for such changes,
41 summarize the Town's debt position, including factors affecting the ability to raise resources
42 through debt issues and include such other material as the Town Manager deems desirable.
43

44 Section 6-3. Action of the Budget
45

1 (a) Public Hearing - The Town Council shall publish in a newspaper of general circulation in
2 the Town, if required by law, or the Town's official website, the proposed operating budget
3 as submitted by the Town Manager. The Town Council shall identify a date, time and place
4 not less than 14 days after the publication, when a public hearing on the proposed budget
5 will be held by the Town Council. For the purpose of this section, the summary of the
6 proposed operating budget that is required to be published shall contain proposed
7 appropriations, funding sources and any narrative summary deemed necessary by the Town
8 Council.

9
10 (b) Adoption of the Budget – The Town Council shall adopt the budget, with or without
11 amendments, within 45 days following the date the budget is filed with the Town Council
12 Clerk. In amending the budget, the Town Council may delete or decrease any programs or
13 amounts except expenditures required by law or for debt service. The Town Council shall
14 not increase any line item without a corresponding decrease in an identified line item and
15 the total proposed budget may not be increased from what was proposed unless otherwise
16 authorized by any general or special law. If the Town Council fails to take action with
17 respect to any item in the budget within 45 days after receipt of the budget, the amount shall,
18 without any action by the Town Council become a part of the appropriations for the year and
19 be available for the purposes specified. The adopted budget will be published on the Town's
20 official website not less than 14 days after adoption.

21
22 (c)

23
24 Section 6-4. Supplementary Budgets and Appropriations

25
26 Whenever the Town Manager submits to the Town Council a request for an appropriation of
27 any sum of money, whether as a supplement to the annual operating budget or for an item not
28 included therein, the Town Council shall not act upon the request until it has given notice by
29 publication in a newspaper of general circulation in the Town, if required by state law, or the
30 Town's official website of the request and held a public hearing concerning the request. The
31 publication and the public hearing shall be in conformity with the provisions of subsection (a) of
32 section 6-3 concerning the proposed annual operating budget.

33
34 (a) Supplemental Appropriations - If during or before the fiscal year begins, the Town Manager
35 certifies that there are available for appropriation, revenues in excess of those estimated in
36 the budget, Town Council by ordinance may make supplemental appropriations for the year
37 up to the amount of the excess.

38
39 (b) Emergency Appropriations - To address a public emergency affecting life, health, property
40 or the public peace, the Town Council may make emergency appropriations as provided
41 under M.G.L. c. 44, section 31. The appropriations may be made by emergency ordinance in
42 accordance with Article II. To the extent that there are no available unappropriated revenues
43 or a sufficient fund balance to meet the appropriations, the Town Council may by an
44 emergency ordinance authorize the issuance of emergency notes, which may be renewed
45 from time to time, but the emergency notes and renewals of any fiscal year shall be paid or

1 refinanced as long-term debt not later than the last day of the fiscal year next succeeding that
2 in which the emergency appropriation was made.

3
4 (c) Reduction of Appropriations - If at any time during the fiscal year it appears probable to the
5 Town Manager that the revenues or fund balances available will be insufficient to finance
6 the expenditures for which appropriations have been authorized, the manager shall report to
7 the Town Council without delay, indicating the estimated amount of the deficit, any
8 remedial action taken by the Town Manager and recommendations as to any other steps to
9 be taken. The Town Council shall then take the further action as it deems necessary to
10 prevent or reduce any deficit and for that purpose it may by ordinance reduce or eliminate
11 one or more appropriations.

12
13 (d) Transfer of Appropriations - At any time during or before the fiscal year, 1) the finance
14 director, with concurrence of the Town Manager, may transfer up to a maximum of an
15 amount cited in M.G.L. c. 30B, section 5 of the unencumbered appropriation balance from
16 one department, fund, service, strategy or organizational unit to the appropriation for other
17 departments or organizational units or a new appropriation. The Town Manager shall report
18 the transfers to the Town Council in writing within a 14-day period. 2) The finance director
19 may also, with concurrence of the Town Manager, transfer up to a maximum of an amount
20 cited in M.G.L. c. 30B, section 5 among line items within a department, fund, service,
21 strategy or organizational unit. The Town Manager shall report the transfers to the Town
22 Council in writing within a 14-day period.

23
24 (e) Limitation; Effective Date – M.G.L. c. 44, section 7 and 8 regulate the purposes for which
25 municipalities may incur debt, and the maximum maturity for bonds issued for each
26 purpose. M.G.L. c. 44, section 10 specifies that the debt limit for Towns is 5% of equalized
27 valuation. No appropriation for debt service may be reduced or transferred, except to the
28 extent that the debt is refinanced and less debt service is required and no appropriation may
29 be reduced below an amount required by-law to be appropriated or by more than the amount
30 of the unencumbered balance thereof. The supplemental and emergency appropriations and
31 reduction or transfer of appropriations authorized by this section may be made effective
32 immediately upon adoption.

33
34 Section 6-5. Administration and Fiduciary Oversight of the Budget

35
36 The Town Council may provide by ordinance the procedures for administration and fiduciary
37 oversight of the budget.

38
39 Section 6-6. Capital Improvements Program

40
41 (a) Preparation - The Town Manager may, in conjunction with any committee established for
42 such purpose, annually submit a five-year capital improvement program by a date
43 established by ordinance.

44
45 (b) Contents - The capital improvement program shall include:
46

- 1) A clear general summary of its contents;
- 2) Identification of the long-term goals of the community;
- 3) A list of all capital improvements and other capital expenditures proposed to be undertaken during the fiscal years next ensuing, with appropriate supporting information as to the necessity for each;
- 4) Cost estimates and implementation schedules for each improvement or other capital expenditure;
- 5) Method of financing upon which each capital expenditure is to be reliant;
- 6) The estimated annual cost of operating and maintaining the facilities to be constructed or acquired;
- 7) A commentary on how the plan addresses the sustainability of the community and the region of which it is a part; and
- 8) Methods to measure outcomes and performance of the capital plan related to the long-term goals of the community.

The above shall be reviewed annually.

(c) Public Hearing - The Town Council shall publish on the Town's official website and, if required by state law, in a newspaper of general circulation in the Town a summary of the proposed capital improvement plan as submitted by the Town Manager. The Town Council shall identify a date, time and place not less than 14 days after the publication, when a public hearing on the proposed capital improvement plan will be held.

(d) Adoption of the Capital Improvement Program - Town Council shall adopt the capital improvement plan, with or without amendments, provided that each amendment must be voted separately and that any increase in the capital improvement plan as submitted must clearly identify and approve the method of financing proposed to accomplish the increase. The proposed capital improvement plan will be published on the Town's website upon adoption.

Section 6-7. Long Term Financial Forecast

(a) The Town Manager shall annually prepare a five-year financial forecast of Town revenue, expenditures and the general financial condition of the Town. The forecast shall include, but not be limited to: (1) an identification of factors which will impact on the financial condition of the Town; (2) revenue and expenditure trends; and (3) potential sources of new or expanded revenues and any long or short-term actions which may be taken that may enhance the financial condition of the Town. The forecast shall be submitted to the Town Council and finance committee and shall be available to the public for inspection. The long-term financial forecast

1 shall be published on the Town's official website and when updates occur, they shall be posted
2 in a timely manner.

3
4 Section 6-8. Annual Independent Audit

5
6 The Town Manager shall provide for an independent annual audit of all Town accounts and may
7 provide for more frequent audits as it deems necessary. An independent certified public
8 accountant or firm of such accountants shall make the audits. The audits should be performed in
9 accordance with generally-accepted auditing standards and generally-accepted governmental
10 auditing standards.

11
12 The Town Council shall designate no fewer than three of its members to serve as an audit
13 committee. The committee shall:

14
15
16 Receive the report of the internal auditor and present that report to the Town Council with
17 any recommendations from the committee.

18
19 The Town Manager shall designate such accountant or firm which shall be ratified by the Town
20 Council for a period not exceeding five years. The auditor must be capable of exercising
21 objective and impartial judgment on all issues encompassed within the audit engagement.

22
23 Section 6-9. Finance Committee

24
25 (a) There shall be a Finance Committee, the number of members and terms of office of which
26 shall be established by ordinance. The finance committee shall report in writing its
27 recommendations on finance related matters to the Town Council. Before preparing its
28 recommendations, the finance committee shall hold one or more public meetings to permit
29 discussion of finance matters before the Town Council, except those matters subject to
30 public hearings by other multiple-member Town bodies and not containing appropriations.
31 The finance committee shall have such additional powers and duties as may be provided by
32 the General Laws, by this Charter or by ordinance.

33 (b)
34 The Town Manager or his designee shall have ex-officio membership, without voting rights on
35 the committee. The finance committee shall carry out its duties in accordance with the
36 provisions of general law, this Charter and ordinance and it shall have regular and free access
37 and inspection rights to all books and accounts of any Town department or office.

38 Section 6-10. Financial Management Standards

39
40 The Town Council may by ordinance establish reasonable standards relating to the management
41 of financial systems and practices. Any standards adopted shall conform to modern concepts of
42 financial management.

43
44 Section 6-11. Public Records

1 Copies of the budget, capital program, independent audits and appropriation and revenue
2 ordinances shall be public records and shall be published on the Town's website.
3
4
5
6

7 ARTICLE VII- ELECTIONS AND; RELATED MATTERS 8

9 Section 7-1. Town Elections 10

11 The regular Town election of Town officers shall be held annually on the Saturday preceding
12 the last Monday in April.
13

14 Section 7-2. Non-Partisan Elections 15

16 All elections for Town offices shall be non-partisan and election ballots shall be printed without
17 any party mark, emblem or other designation whatsoever
18

19 Section 7-3. Signature Requirements; Information to Voters; Ballot Position 20

21 (a) Signature Requirements - The number of signatures of voters required to place the name of a
22 candidate on the official ballot to be used at an election shall be as follows: For an office
23 which is to be filled by the voters of the whole Town, not less than 150. For an office which
24 is to be filled by the voters of a district, not less than 100 from such district.
25

26 (b) Information to Voters - If the candidate in a regular Town election is an incumbent elected
27 by the voters to the office to which the candidate seeks election, against the candidate's
28 name shall appear the phrase "candidate for re-election".
29

30 (c) Ballot Position - The order in which names of candidates appear on the ballot for each office
31 in a regular Town election shall be determined by a drawing by lot conducted by the Town
32 Clerk. At least 35 days before the date of the election, the Town Clerk shall post in a
33 conspicuous place in the Town hall the names and residences of the candidates for election
34 who have duly qualified as candidates for election. The order of the names as to appear on
35 the ballot shall be drawn by the Town Clerk. In drawing by lot for position on the ballot the
36 candidates shall have an opportunity to be present in person or by one representative each.
37

38 Section 7-4. Districts 39

40 The territory of the Town shall be divided into seven districts so established as to consist of as
41 nearly an equal number of inhabitants as it is possible to achieve based on compact and
42 contiguous territory, bounded insofar as possible by the center line of known streets or ways or
43 by other well defined limits. Each such district shall be composed of one or more voting
44 precincts established in accordance with general laws. The Town Council shall from time to
45 time, but at least once in each ten years, review such districts to ensure their uniformity in
46 number of inhabitants.

1
2 Section 7-5. Application of State Laws
3

4 Except as expressly provided in the Charter and authorized by any general or special law, all
5 Town elections shall be governed by federal, state and local laws relating to the right to vote,
6 the registration of voters, the nomination of candidates, the conduct of elections, the submission
7 of charter amendments and other propositions, the counting of votes and the declaration of
8 results.
9

10
11
12
13 ARTICLE VIII- CITIZEN PARTICIPATION MECHANISMS
14

15 Section 8-1. Citizen Initiative Measures
16

17 (a) Commencement - Initiative procedures shall be started by the filing of a proposed initiative
18 petition with the Town Clerk. The petition shall be addressed to the Town Council, shall
19 contain a request for the passage of a particular measure which shall be set forth in full in
20 the petition and shall be signed by at least 50 voters. The petition shall be accompanied by
21 an affidavit signed by ten voters and containing their residential addresses stating they will
22 constitute the petitioners' committee and be responsible for circulating the petition and filing
23 it in proper form. The person whose signature appears first on the affidavit accompanying
24 such petition petitioner shall be designated as clerk.
25

26 (b) Referral to Town Attorney - The Town Clerk shall, forthwith following receipt of each such
27 proposed petition, deliver a copy of the petition to the Town Attorney. The Town Attorney
28 shall, within 15 days following receipt of a copy of the petition, in writing, advise the Town
29 Clerk whether the measure as proposed may lawfully be proposed by the initiative process
30 and whether, in its present form, it may be lawfully adopted by the Town Council. If the
31 opinion of the Town Attorney is that the measure is not in proper form, the reply shall state
32 the reasons for such opinion, in full. A copy of the opinion of the Town Attorney shall also
33 be mailed by the Town Clerk to the clerk of the petitioners' committee.
34

35 (c) Submission to Town Clerk - If the opinion of the Town Attorney is that the petition is in
36 proper form, the Town Clerk shall provide blank forms for the use of subsequent signers
37 and shall print at the top of each blank a fair, concise summary of the proposed measure, as
38 determined by the Town Attorney, together with the names and addresses of the first ten
39 voters who signed the originating petition. Within ten days following the date the blank
40 forms are issued by the Town Clerk the petitions shall be returned and filed with the Town
41 Clerk signed by at least ten per cent of the total number of voters as of the date of the most
42 recent Town election. Signatures to an initiative petition need not all be on one paper, but all
43 such papers pertaining to any one measure shall be fastened together and shall be filed as a
44 single instrument, with the endorsement thereon of the name and residence address of the
45 person designated as filing the same. With each signature on the petition there shall also
46 appear the street and number of the residence of each signer. Within ten days following the

1 filing of the petition the Board of Registrars of voters shall ascertain by what number of
2 voters the petition has been signed and what percentage that number is of the total number
3 of voters as of the date of the most recent Town election and shall return the petition along
4 with a certificate showing the results of the examination of the Registrars of voters to the
5 Town Clerk. A copy of the certificate of the Board of Registrars of voters shall also be
6 mailed to the person designated as clerk of the petitioners' committee.
7

8 (d) Action on Petitions - Within 30 days following the date a petition has been returned to the
9 Town Clerk and after publication in accordance with this section, the Town Council may
10 pass the measure without alteration, subject to the referendum vote provided by this Charter
11 or, the Town Council shall call a special election to be held on a date fixed by it not less
12 than 35 nor more than 60 days after the date of the certificate hereinbefore mentioned and
13 shall submit the proposed measure without alteration to a vote of the voters at that election;
14 provided, however, that if a Town election is otherwise to occur within 120 days after the
15 date of the certificate, the Town Council may, at its discretion, omit the calling of a special
16 election and submit the proposed measure to the voters at the approaching election. The
17 ballots used when voting upon a proposed measure under this section shall state the nature
18 of the measure in terms sufficient to show the substance thereof as set forth in subsection (f).
19

20 (e) Publication - The full text of any initiative measure which is submitted to the voters shall be
21 published in a local newspaper, if required by state law, and on the Town's official website
22 not less than seven nor more than 14 days preceding the date of the election at which the
23 question is to be voted upon. Additional copies of the full text shall be available for
24 distribution to the public in the office of the Town Clerk and on the Town's official
25 website.
26

27 (f) Form of Question - The ballots used when voting on a measure proposed by the voters under
28 this section shall contain a question in substantially the following form:
29

30 Shall the following measure which was proposed by an initiative petition take effect? (Here
31 insert a fair, concise summary prepared by the Town Attorney.)
32

33 YES NO
34

35 (g) Time of Taking Effect - If a majority of the votes cast on the question is in the affirmative,
36 the measure shall be deemed to be effective forthwith, unless a later date is specified in the
37 measure.
38

39 Section 8-2. Citizen Referendum Procedures; Referendum Petition; Effect on Final Passage 40

41 If within ten days after the final passage of a measure, a petition signed by voters equal in
42 number to at least five per cent of the total number of voters and addressed to the Town
43 Council, protesting against the measure or any part thereof taking effect, is filed with the Town
44 Clerk, the same shall thereupon and thereby be suspended from taking effect and the Town
45 Council, as the case may be, shall immediately reconsider the measure or part thereof and if
46 such measure or part thereof is not entirely rescinded, the Town Council shall submit the same,

1 to a vote of the voters either at the next regular Town election or at a special election which
2 may, in its discretion, be called for the purpose and the measure or part thereof shall forthwith
3 become null and void unless a majority of the voters voting on the same at the election vote in
4 favor thereof.

5
6 Section 8-3. Required Voter Participation

7
8 For a measure to be effective under the initiative procedure and for any measure to be declared
9 null and void under a referendum procedure, at least 20 per cent of the voters shall vote at an
10 election upon which an initiative or referendum question is submitted to the voters.

11
12 Section 8-4. Measures Not Subject to Initiative and Referendum

13
14 Measures which include the following subject matter shall not be subject to initiative and
15 referendum procedures:

- 16
17 1) Revenue loan orders;
18
19 2) Appropriations for the payment of debt or debt service;
20
21 3) Internal operational procedures of the Town Council;
22
23 4) Emergency measures;
24
25 5) The Town budget as a whole or the School Committee budget as a whole;
26
27 6) Appropriation of funds to implement a collective bargaining agreement;
28
29 7) Procedures relating to election, appointment, removal, discharge or other personnel action;
30 and
31
32 8) Proceedings providing for the submission or referral of a matter to the voters at an election.

33
34 Section 8-5. Submission of Proposed Measure to Voters

35
36 The Town Council may, of its own motion, submit any proposed measure or a proposition for
37 the repeal or amendment of any measure, to a vote of the voters for adoption or rejection at a
38 general or special Town election. The Town Council shall also allow for the submissions upon
39 request of the regional School Committee if a measure originates with the committee and
40 pertains to the affairs under its administration. Such action of the Town Council shall have the
41 same force and effect as are provided herein for submission of the measures on petition by the
42 voters.

43
44 Section 8-6. Measures with Conflicting Provisions

1 If two or more proposed measures passed at the same election contain conflicting provisions,
2 only the one receiving the greater number of affirmative votes shall take effect.

3
4 Section 8-7. Free Petition

5
6 (a) Individual Petitions, Action Discretionary - The Town Council shall receive all petitions
7 which are addressed to them and signed by a voter, as certified by the Town Board of
8 Registrars of voters, or its successor, and may, at their discretion, take such action with
9 regard to the petitions as they deem necessary and appropriate.

10
11 (b) Group Petitions; Action Required - The Town Council shall hold a public hearing and act by
12 taking a vote on the merits of every petition which is addressed to it and is signed by at least
13 150 voters, as certified by the Town Board of Registrars of Voters, or its successor. The
14 hearing shall be held by the Town Council or by a committee or subcommittee thereof and
15 the action by the Town Council shall be taken not later than two months after the petition is
16 filed with the Town Clerk. Hearings on two or more petitions filed under this section may
17 be held at the same time and place. The Town Clerk shall mail notice of the hearing to the
18 ten petitioners whose names first appear on each petition at least seven days before the
19 hearing. Notice by publication at least seven days before such hearings shall also be made
20 and shall be at the public expense. No hearing shall be heard upon any one subject more
21 than once in any given 12 month period. All papers with signatures shall be filed in the
22 office of Town Clerk as one instrument on one date and time.

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31 ARTICLE IX- GENERAL PROVISIONS

32
33 Section 9-1. Conflicts of Interest

34
35 (a) Conflicts of Interest - The use of public office for private gain is prohibited. The Town
36 Council shall implement this prohibition by ordinance, the terms of which shall include, but not
37 be limited to: (1) acting in an official capacity on matters in which the official has a private
38 financial interest clearly separate from that of the general public; (2) the acceptance of gifts and
39 other things of value; (3) acting in a private capacity on matters dealt with as a public official;
40 (4) the use of confidential information; and (5) appearances by Town officials before other
41 Town agencies on behalf of private interests. This ordinance shall include a statement of
42 purpose and shall provide for reasonable public disclosure of finances by officials with major
43 decision-making authority over monetary expenditures and contractual and regulatory matters
44 and, insofar as permissible under state law, shall provide for fines and imprisonment for
45 violations.

1 Section 9-2- Prohibitions

2
3 (a) Activities Prohibited – The following activities are prohibited:

- 4
5 1) No person shall be appointed to or removed from, or in any way favored or
6 discriminated against with respect to a Town position or appointive Town administrative
7 office because of race, gender, age, sexual orientation, disability, religion, country of
8 origin or political affiliation;
9
10 2) No person shall willfully make a false statement, certificate, mark, rating or report in
11 regard to a test, certification or appointment under the provisions of this Charter or the
12 rules and regulations made there under or in any manner commit or attempt to commit
13 any fraud preventing the impartial execution of the provisions, rules and regulations;
14
15 3) No person who seeks appointment or promotion with respect to a Town position or
16 appointive Town administrative office shall directly or indirectly give, render or pay any
17 money, service or other valuable thing to a person for or in connection with the applicant
18 or employee's, appointment, proposed appointment, promotion or proposed promotion.
19
20 4) During working hours, no Town employee shall knowingly or willfully participate in
21 any aspect of a political campaign on behalf of, or opposition to, a candidate for Town
22 office. This section shall not be construed to limit a person's right to exercise rights as a
23 citizen to express opinions or to cast a vote, nor shall it be construed to prohibit a person
24 from active participation in political campaigns at any other level of government.
25

26 (b) Penalties - A person found to be in of a violation of this section shall be ineligible for a
27 period five years following such conviction to hold a Town office or position and, if an officer
28 or employee of the Town, shall immediately forfeit the employee's office or position. The Town
29 Council shall establish by ordinance such further penalties as it may deem appropriate.
30

31 Section 9-3. Campaign Finance

32
33 (a) Disclosure - The Town Council shall enact ordinances to protect the ability of Town
34 residents to be informed of the financing used in support of, or against, campaigns for locally-
35 elected office. The terms of the ordinances shall include, but not be limited to, requirements
36 upon candidates and candidate committees to report in a timely manner to the appropriate Town
37 office: contributions received, including the name, address, employer, and occupation of each
38 contributor who has contributed \$200 or more; expenditures made; and obligations entered into
39 by the candidate or candidate committee. In so far as is permissible under general or special law,
40 the regulations shall also provide for fines and imprisonment for violations. The ordinance shall
41 provide for convenient public disclosure pursuant to section 26 of chapter 55.
42

43 (b) Contribution and Spending Limitations - In order to combat the potential for, and
44 appearance of, corruption and to preserve the ability of all qualified citizens to run for public
45 office, the Town shall, in so far as is permitted by general or special law and federal law, have
46 the authority to enact ordinances designed to limit contributions and expenditures by, or on

1 behalf of, candidates for locally-elected office. Ordinances under this section may include, but
2 are not limited to: limitations on candidate and candidate committees that affect the amount,
3 time, place, and source of financial and in-kind contributions; and, voluntary limitations on
4 candidate and candidate committee expenditures tied to financial or non-financial incentives.

5
6 Section 9-4. Charter Revision or Amendment
7

8 (a) In General - The Charter may be replaced, revised or amended in accordance with any
9 procedure made available by Article LXXXIX of the Amendments to the Constitution of the
10 Commonwealth of Massachusetts and any general or special law enacted to implement the
11 constitutional amendment.
12

13 (b) Periodic Review - Not later than the first day of July, at six-year intervals, the Town Council
14 shall provide for a review and propose revisions to the Town Charter. The review shall be
15 conducted by a special committee to consist of seven residents of the Town appointed by the
16 Council President with the approval of the Town Council. The committee shall file a report
17 within the year recommending any changes in the Charter which it may deem to be
18 necessary or desirable, unless an extension is granted by vote of the Town Council.
19

20 (c) Continuation of Existing Laws - All ordinances, resolutions, rules, regulations and votes of
21 the Town Council which are in force at the time this Charter is adopted, not inconsistent
22 with the provisions of this Charter, shall continue in full force until amended or repealed.
23 Where provisions of this Charter conflict with provisions of Town ordinances, rules,
24 regulations, orders or special acts or acceptances of laws, the Charter provisions shall
25 govern. All provisions of Town ordinances, rules, regulations, orders and special acts not
26 superseded by this Charter shall remain in force.
27
28

29 Section 9-5. Severability
30

31 The provisions of this Charter are severable. If any of the provisions of this Charter are held to
32 be unconstitutional, or invalid, the remaining provisions of this Charter shall not be affected
33 thereby. If the application of this Charter, or any of its provisions, to any person or
34 circumstances is held to be invalid, the application of the Charter and its provisions to other
35 persons or circumstances shall not be affected thereby.
36

37 Section 9-6. Rules of Interpretation
38

39 The following rules shall apply when interpreting the Charter:
40

41 (a) Specific Provisions to Prevail - To the extent that a specific provision of the Charter shall
42 conflict with any provision expressed in general terms, the specific provision shall prevail;
43

44 (b) Number and Gender - Words imparting the singular number may extend and be applied to
45 several persons or things, words imparting the plural number may include the singular and
46 words imparting the masculine gender shall include the feminine gender;

1
2 (c) References to General Laws - All references to the general or special laws contained in the
3 Charter refer to the general laws of the Commonwealth and are intended to include any
4 amendments or revisions to the chapters and sections or to the corresponding chapters and
5 sections of any rearrangement of the general laws enacted subsequent to the adoption of the
6 Charter; and
7

8 (d) Computation of Time - Unless otherwise specified by the General Laws, in computing time
9 under the Charter, if seven days or less, only business days, not including Saturdays,
10 Sundays or legal holidays shall be counted; if more than seven days, every day shall be
11 counted.
12

13 Section 9-7. Removal of Member of Multiple Member Appointed Bodies 14

15 An official appointed by the Town Manager to a multiple-member body, may be removed from
16 office by the Town Manager if the official fails to attend regularly scheduled meetings for a
17 period of three consecutive meetings without express leave from the chairman of the multiple
18 member body, unless the Town Manager shall determine otherwise. The appointed official shall
19 be automatically removed from office if the official is convicted of a felony or if the official is
20 absent from the duties for the period of six months notwithstanding the permission from the
21 Council President to be absent.
22

23 A removal shall be accomplished in accordance with the following procedure:
24

- 25 1) A written notice of the intent to remove and a statement of the reasons therefore shall be
26 delivered by registered mail to the last known address of the appointed official sought to be
27 removed.
28
- 29 2) Within 14 days of delivery of the notice the appointed official may request a public hearing
30 before the appointing authority;
31
- 32 3) If the appointed official fails to request a public hearing, then the appointed official shall be
33 discharged forthwith;
34
- 35 4) The appointed official may be represented by private counsel at the hearing and shall be
36 entitled to present evidence, to call witnesses and to examine any witness appearing at the
37 hearing;
38
- 39 5) Within ten days after the public hearing is adjourned, the appointing authority may, by a
40 majority vote, remove the appointed official for good cause;
41
- 42 6) A notice of a decision to remove the appointed official and the reasons therefore shall be
43 delivered by registered mail to the last known address of the appointed official;
44
- 45 7) Within 14 days of delivery of the notice, the appointed official may request a public hearing
46 before the Town Council;

- 1
2 8) If the appointed official fails to request a public hearing, then the appointed official shall be
3 discharged forthwith;
4
5 9) The appointed official may be represented by private counsel at the hearing and shall be
6 entitled to present evidence, to call witnesses and to examine any witness appearing at the
7 hearing; and
8
9 10) Within ten days after the public hearing is adjourned, the Town Council may, by a two-
10 thirds vote, reinstate the appointed official, but the appointed official shall otherwise be
11 removed.
12

13 Nothing in this section shall be construed as granting a right to a hearing when an appointed
14 official who has been appointed to a fixed term is not reappointed when the appointed official's
15 original term expires.
16

17 Section 9-8. Posting of Public Documents
18

19 The Town Council and Town Manager shall ensure that all pertinent, public Town documents
20 be posted to the Town's official website. Examples of these documents include, but are not
21 limited to, the following: administrative code, audit results, budget, financial management
22 policies, ordinances and personnel policies and procedures.
23
24
25
26

27 ARTICLE X- TRANSITIONAL PROVISIONS
28
29

30 Section 10-1. Time of Taking Effect
31

32 This Charter shall become fully effective upon ratification by the voters as provided for by the
33 General Laws, except as provided in this section:
34

35 The appointed position of Town Clerk will be created at the expiration of the elected Town
36 Clerk's term or upon a vacancy in the office.
37
38
39